



The Colorado National Guard in Support of State Missions



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Outline

- Domestic Operations
- Status and Authorities
- Immediate Response
- National Guard Capabilities
- Liaisons and Planning
- Cost Factors
- Colorado National Guard 2013 in Review
- Requesting Assistance



State Missions- Domestic Operations

The use of military personnel and equipment to support civil authorities (First Responders, Incident Command, Emergency Managers) in response to man-made and natural disasters once civilian capacities become overwhelmed.



The Civilian/Military Response Interface

- The Department of Defense is always **in support of** civilian authorities
 - The Colorado National Guard is the **first military responder for Colorado**
- The Department Of Defense provides Defense Support of Civil Authorities (Title 10) or Civil Support (Title 32) when:
 - Civilian resources have been exceeded
 - A civilian capability does not exist
 - Always based on a request for support from some civilian authority
- Supporting regulations
 - DoD Directive 3025.18 Defense Support to Civil Authority
 - DoD Directive 3025.21 Defense Support to Civilian Law Enforcement
 - US Code Title 32
 - DoD Directive 3003.01 Defense Support to Civil Search and Rescue
 - National Guard Bureau Regulation 95-5 Use of National Guard Aircraft



Status and Authorization

- ***State Active Duty-*** CONG is mobilized by the Governor for operations in CO or partner state (by EMAC) to conduct support
- ***Executive Order-*** The Governor authorizes the use of the Colorado National Guard by EO in SAD status.
- ***Memorandum of Agreement-*** Can be local or national. CONG supports validated search and rescue through DoD MOA.

- ***Additional Statuses-***

Title 32: CONG mostly operates under title 32. Under limited circumstances, CONG can operate in “Title 10” status, federally funded to support domestic missions (either for an event (Stafford Act) or permanently for certain capabilities (CST)).

Title 10: Routine Status for Federal Military Forces.



Other Common Uses

- **Planning and Coordination** – routine meetings, conferences and planning sessions between local, regional, state and federal emergency managers for the purpose of parallel communication and coordination.
- **Exercise Participation** – National Guard personnel and assets routinely participate in local, regional and state exercises. Participation requires significant preliminary planning and administrative authorization from the National Guard Bureau.
 - Vigilant Guard 2013
 - Yearly DOMOPS Exercises
- **Innovative Readiness Training** – a formal program aimed at increasing the military readiness of units through participation in local programs and projects.



Immediate Response

- **DoDD 3025.18** States: In response to a **request for assistance from a civil authority**, under **imminently serious conditions**, and if **time does not permit approval** from higher authority, DoD officials may provide an immediate response by **temporarily** employing the resources under their control, subject to any supplemental direction provided by higher headquarters, to **save lives, prevent human suffering, or mitigate great property damage** within the United States. Immediate response authority does not permit actions that would subject civilians to the use of military power that is regulatory, prescriptive, proscriptive, or compulsory.
- The National Guard will seek reimbursement for operations conducted in Immediate Response
- Immediate Response is not meant to circumvent existing systems for mobilizing resources
- Immediate Response can cover gaps when awaiting requested resources



Capabilities

Per the Colorado State Emergency Operations Plan – the National Guard is a supporting agency for all Emergency Support Functions with the exception of Long Term Community Recovery and Mitigation.

National Guard capabilities revolve around ten major components – “The Essential Ten”.



Command and Control



Aviation



Security



Engineering



Maintenance



Transportation



CBRN(E)*



Logistics



Medical



Communications



Aviation

Heavy and Medium helicopters for:

- Fire suppression (Bambi Bucket)
- Aerial Recon during your incident for Sheriff/IMT
- Search and Rescue (Air Force Rescue Coordination Center Missions)
- Insertion/Extraction of special teams
- Livestock feed drops

Please consider pre-designated HLZs in your county





Security

- Augment or backfill civilian law enforcement effort
- Only National Guard can do this mission due to Posse Comitatus Act
- Traffic Control Points
- Mounted Patrols with HMMWVs
- Dismounted, foot patrols (night vision-capable)
- Ride-alongs





Communications

- Create Civilian/Military interoperability
- Augment Civilian IT/Comms infrastructure
- Reach back
- Secure Comms
- Remote live video (ground and air)
- Packages
 - Wireless internet, VOIP phones, VTC, hand helds (400-800mHz DTR), ACU 1000
 - Mobile/Static, air/ground deployable
- Trained, experience operators



Tactical Vehicle Support

High clearance, off-road capable trucks for:

- Deep water crossing
- Personnel transport (First Responders, people & pets)
- Commodities distribution





Firefighting Support

Two Type 1 Engines with Tenders and Crew for:

- Whatever you want from a Type 1, off-road capable, water cannon-equipped engine and Red Carded crew with their own water tenders
- Request through OEM, Not ROSS





Ground Search and Rescue

Vehicles and Troops for:

- House to house searches/welfare checks
- Highway search for stranded motorists
- All weather, all terrain
- Night vision-equipped troops for observation (SAR, Evacuation, Security)





Other Forms of Military Support

- **Command/Control/Coordination**
 - Liaison, planning expertise
- **Logistics**
 - Base sustainment, power generation, water purification and distribution, temporary shelter
- **Transportation**
 - People and supplies
 - Mass casualty
 - Evacuation/redistribution
- **Engineer**
 - Debris removal, road clearing, fire break
- **Medical**
 - Triage, field hospital, CASEVAC, MEDEVAC, Mass Casualty



Civil Support Team

8th CST Mission: To support civil authorities at a domestic incident site with **identification and assessment of hazards**, advice to civil authorities, and facilitating the arrival of follow-on military forces

- Incidents of WMD terrorism
 - Intentional and unintentional release of Chemical, Biological, Radiological and Nuclear (CBRN)/HAZMAT materials
 - Natural or man-made disasters
-
- Receive more than 600 hours of high-tech training by agencies such as Federal Emergency Management Agency, Dept. of Energy, Dept. of Justice, and the Environmental Protection Agency
 - 57 CSTs are located in each state and U.S. territory and Washington D.C.; two in CA, NY and FL
 - Under control of the Governor, alert and on standby 24/7/365
 - Deployable within 90 minutes (advance team); main body deployable within three hours
 - Operates high tech equipment including a specialized/secure communications vehicle (Unified Command Suite), and a mobile analytical laboratory system with a full suite of CBRN equipment



CBRNE Enhanced Response Force Package (CERFP)

CERFP Mission: To provide immediate response capability to the Governor including: incident site search capability of damaged buildings, rescuing trapped casualties, providing decontamination, and performing medical triage and initial treatment to stabilize patients for transport to medical facilities.

Overview: The CERFP is comprised of four elements staffed by personnel from already established National Guard units. Most members are traditional Guardsmen (6 hour recall time)

Command and Control Team

Search and Extraction Team

Decontamination Team

Medical Team

Additionally, the team has a Fatality Search and Recovery Element trained to provide direct support to Coroner activities in a contaminated environment



Homeland Response Force (HRF) Regional National Guard Support

- Ten HRF units across the country (1 per FEMA region)
- CBRN Command and Control for large scale incidents
- HRF Contains Command, Support, a CERFP and a dedicated CBRN capable security unit
- 577 Mostly traditional Guardsmen (12 hr to movement)
- Closest team is in UT



National Guard Liaisons

- “One Stop Shopping” for **ALL** military support
 - A local face for a local effort
 - IC access to Federal or multi-state military resources
- Placed at ICP/ EOC, or wherever requested
- Not a stand-alone advisor, part of the holistic state support effort
- As involved as you want them to be
- Anticipates, coordinates, and facilitates military support requirements
- Can also support media requirements





Planning Considerations

- Logistics footprint
- Use of Armories as ICPs
- Stand alone or blended teams
- Armed or unarmed, and with what weapon?
- 24/7 operations
- Mission Readiness Packages
 - Designed around most appropriate use
 - One operational period
 - Maintained at OEM
 - Estimated costs
 - Flexible





Cost Factors

- Ability to pay will never hinder a response
- Cost calculations are based on published DoD rates
- Aviation
 - Measured in “Blade Rate”
 - Pays for A/C, crew, maintenance and support, wear
 - Varies based on flight/standby/day of week
- Ground Crews
 - Personnel are at a daily rate
 - Vehicles by mile
 - Static Equipment (part of force package) flat rate
- Equipment will come with written status on arrival, any damage or non-FWT will be added to cost

CONG Domestic Operations 2013

FERN LAKE FIRE

TF AV (HAATS):

- 1 x UH-60 (MEDEVAC) with hoist

BIG MEADOWS FIRE

TF AV (AASF):

- 1 x UH-60 (MEDEVAC) with hoist

LIME GULCH FIRE

TF AV (AASF):

- 1 x UH-60 (MEDEVAC) with hoist

BLACK FOREST FIRE

TF AV (AASF):

- 3 x UH-60 with Bambi Bucket
- 1 x UH-72 for incident assessment
- 2 x UH-60 with Bambi Bucket (**WYNG** and **NENG EMAC**)
- 4 x UH-60/CH-47 (T10)

TF SEC (193rd MP BN)

- 120 x Soldiers with 36 x vehicles and equipment for traffic control points
- 1157th Engineer Firefighters with 2 x FF trucks, 2 x water tenders
- 1 x WYNG CST UCS
- 1 x JISCC (COANG)

JTF-C

- PAO
- LNO

WEST FORK COMPLEX FIRE

TF AV:

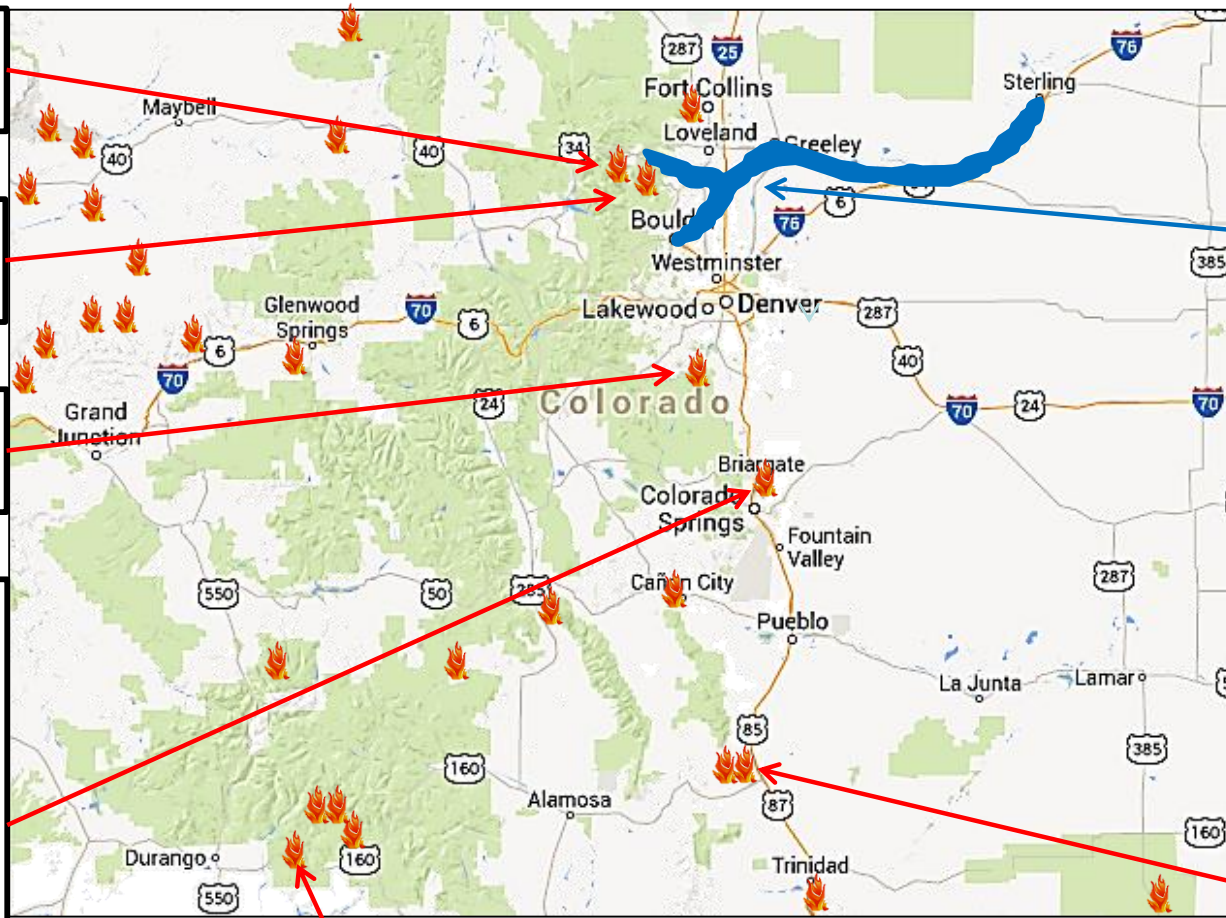
- 1 x UH-60 (MEDEVAC) with hoist (**AASF/SDNG EMAC**)

TF SEC (188th FSC):

- 73 x Soldiers with 47 x vehicles and equipment for traffic control points
- 1157th Engineer Firefighters
- 1 x GIS Package (117th Space BN)
- 1 x JISCC (COANG)

JTF-C

- LNO



FLOODS

TF AV:

- Live Hoists: 83
- Total Hours Flown: 434
- 21 x Aircraft, LUH-72, UH-60, and CH-47 (9 x COARNG, 5 x WYARNG, 7 x T10)

TF GSAR:

- 23 x Mobility Teams (6 PAX, 3 LMTVs per team)
- 15 x Soldiers, Search and Extraction Team
- Transported >20,000 FEMA meals, delivered >5,000 meals

JTF SEC:

- 292 PAX with vehicles and equipment for armed and unarmed traffic control points

JTF-CBRN: 8th Civil Support Team

JTF-JRSOI

OTHER:

- 5 x Fuel Tenders
- 2 x Fire Trucks, 1 x Water Tender, and 6 x Firefighters
- 1 x Sandbagging Unit with 7 x Airmen (COANG)
- Bridge Inspection Team with 9 x Airmen (COANG)

EAST PEAK FIRE

TF AV:

- 1 x UH-60 with Bambi Bucket (**HAATS/AASF**)
- 1 x UH-60 (MEDEVAC) with hoist (**AASF**)
- 1 x CH-47 with Bambi Bucket (**AASF**)

TF SEC (188th FSC):

- 85 x Soldiers with 31 x vehicles and equipment for traffic control points
- 1 x JISCC (**COANG**)
- 15 x Soldiers, Red Card Certified Hand Crew (1/157th IN)

JTF-C

- PAO
- LNO

TOTAL # MAN DAYS: 2732

TOTAL # AIRCRAFT: 39

TOTAL # VEHICLES: 349



Requesting Assistance

- Office of Emergency Management
- For a liaison, or to staff solutions: 720-250-1290
- 24-7 emergency direct access to CST: 720-847-6874
- Fort Carson (For Immediate Response Requests)
 - (719) 526-3400/5500
- Emergency Management Assistance Compact (EMAC) engagement
 - Through OEM
 - NGB has internal coordination in place to streamline process